



**DANE COUNTY
BOARD OF SUPERVISORS**

**CITY OF MADISON
COMMON COUNCIL**

LIAISON COMMITTEE

210 Martin Luther King, Jr. Blvd.
Madison, WI 53703



**CITY-COUNTY BUILDING
POLICIES AND OPERATING RULES
August 1, 2024**

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1.0 SCOPE AND APPLICATION

- 1.1.** The Dane County Board and the Madison Common Council has designated the City-County Liaison Committee as managing authority for the City-County Building (CCB).
- 1.2.** These policies and operating rules contain the specific responsibilities of City and County Employees, Department Heads, Supervisors, Dane County Facilities Management, Public Safety Communication (911), Risk Management from both Dane County and Madison, Dane County Sheriff, and Madison Police. Specific responsibilities of volunteers and contractors are defined by agreements/contracts. Failure to abide by these requirements may result in disciplinary action, up to and including discharge.
- 1.3.** There shall be no discrimination because of sex, race, religion, color, national origin or ancestry, sexual preference, age, handicap, marital status, source of income, arrest record or conviction record, less than honorable discharge, physical appearance, political beliefs, or the fact that such person is a student as defined in Section. 3.23 (2) (h) Madison General Ordinances in the utilization of the City-County Building for government business, public meetings for the free discussion of public questions, or for civic activities.

2.0 BUILDING SCHEDULE:

2.1. The CCB has three entrances used by the general public:

- 2.1.1. Except on holidays, the entrance facing Martin Luther King Jr. Blvd. will be open Monday through Friday from 7:30 am until 5:00 pm or until all meetings open to the public are adjourned.
- 2.1.2. Except on holidays, the entrance facing Carroll Street and the entrance facing Wilson Street will be open Monday through Friday from 7:30 am until 5:00 pm

2.2. The Notice attached to these rules as Exhibit 1 shall be posted at the entrances facing Martin Luther King, Jr. Blvd, Carroll Street; and Wilson Street.

2.3. Garage Parking: No public parking is available at anytime in the garage area. Dane County Department of Administration issues permits for CCB garage parking. The County and City shall be assigned equal number of stalls for assignment. The remaining stalls shall be considered for common purposes such as alderman/supervisor, prisoner unloading, food service and maintenance. Stalls will be assigned from 7:00 A.M. to 4:00 P.M., Monday through Friday, unless the permit is issued to staff working for MPD, Juvenile Detention or Public Safety Communication (911). All stalls not assigned to City Police, Sheriff Department, County Executive and Mayor or otherwise designated as assigned shall be available to other permit holders. Dane County DOA has the authority to ticket and tow illegally parked vehicles.

3.0 DEVELOPMENT AND DISSEMINATION OF SAFETY/EMERGENCY/EVACUATION PLANS

3.1. Emergency procedures for the CCB are outlined here:

http://pdf.countyofdane.com/admin/CCB_emergency_Procedures.pdf .

3.2. Dane County Risk Management and Madison Risk Management are responsible for distributing hard copies of these emergency procedures to all Department Heads in the CCB, who will then distribute them to CCB employees.

3.3. Dane County Facilities Management is responsible posting Emergency Egress maps and other safety/emergency information as appropriate.

4.0 SAFETY AND EMERGENCY AWARENESS AND RESPONSIBILITIES

4.1. Employees. Each CCB employee has the following general responsibilities:

- 4.1.1. Each employee has the responsibility to become familiar with the emergency procedures, fire alarms, exits, fire extinguishers, physical layout of assigned area, evacuation routes and the requirements of the emergency procedures flipchart.

- 4.1.2. With the exception of employees working for Public Safety Communication (911), Dane County jail, the Madison Police Department, and the Juvenile Detention Center (who must each follow specific departmental policies), all occupants of the CCB (i.e. employees and the general public) must follow the procedures set forth in the flipchart.
- 4.1.3. In the event of an actual emergency or a safety/emergency/evacuation drill, CCB employees should offer direction and guidance to members of the general public present in the building.
- 4.1.4. If an employee needs assistance to evacuate, it is the employee’s responsibility to notify his or her supervisor about that need prior to a drill or an actual emergency.
- 4.1.5. All CCB staff are authorized to call 911 and request the Madison Police Department respond to any conduct that threatens the life or safety of any person or that is damaging to property, equipment or facilities. Minor violations of the building rules may result in CCB staff attempting to educate or warn individuals about the policies before enforcing such policies. If an individual does not correct the minor violation, then staff should contact the Dane County Risk Manager.

4.2. Department Heads. Each Department Head (or his/her designee) has the following responsibilities:

- 4.2.1. Distribute the emergency procedures flipcharts to employees
- 4.2.2. Provide training on the emergency procedures to their employees upon hire and annually
- 4.2.3. After an emergency, provide feedback and recommendations to Dane County Risk Management and/or Madison Risk Management as appropriate.

4.3. Facilities Management. Dane County Facilities Management has the following general responsibilities:

- 4.3.1. Monitor necessary building systems
- 4.3.2. Coordinate with the Dane County Risk Management to schedule fire drills and tornado drills

4.4. Risk Management. Dane County Risk Management has the following general responsibilities:

- 4.4.1. Coordinates with Madison Fire Department in scheduling fire drills and fire inspections. Provide follow-up report of corrective actions taken.
- 4.4.2. Coordinates with Dane County Emergency Management to schedule evacuation and tornado drills
- 4.4.3. Maintain a record of all events and files of all reports and correspondence
- 4.4.4. Serve as a reference point for changes, suggestions, and recommendations to the Emergency Action Program.
- 4.4.5. The Dane County Risk Manager (and its designee) is authorized to request anyone who engages in repeat or severe violations of the building rules to leave the CCB and not return (except for official business) for a period of time. If the Dane County Risk Manager (or its designee) requests an individual to not return to the CCB for a

period of time, then the Risk Manager (or its designee) should provide that individual with a written notice indicating the reasons for the decision, the process for appealing the decision, and referrals to providers of homeless outreach services, The Dane County Risk Manager will email a copy of the letter to the Director of the Dane County Department of Administration and all members of the City/County Liaison Committee along with a description of the individual involved.

4.4.6. Process for Appealing a Decision regarding a Rules Violation: Anyone wishing to appeal a decision regarding a rules violation must, within 30 days of receipt of the decision, send a written request for reconsideration to the Director of the Dane County Department of Administration, 210 Martin Luther King, Jr. Blvd., Room 425, Madison, WI 53703.. **THE DECISION SHALL REMAIN AS STATED IN THS DOCUMENT UNTIL IT EXPIRES OR UNTIL A WRITTEN DETERMINATION ALTERING THE TERMS OF THIS DOCUMENT IS ISSUED.** The City / County Liaison Committee shall hold a hearing within 30 days after receiving a request for reconsideration. The appellant shall be notified at least 10 days before the hearing. At the hearing, the appellant may be represented by counsel, may present evidence, and may call and examine witnesses and cross-examine witnesses of the other party. The City / County Liaison Committee shall follow the Rules of Evidence provided in the Wisconsin Statutes, 227.08, for administrative proceedings. Dane County staff shall record all of the proceedings on tape. Within 30 days of the completion of the hearing, the City / County Liaison Committee shall issue a written decision stating the reasons therefore. The City / County Liaison Committee shall have the power to affirm or reverse the written determination or to remand it to the Dane County Risk Manager with instructions for reconsideration.

4.5. Dane County Sheriff and Madison Police Department:

- 4.5.1. The Madison Police Department is the primary responder in situations requiring the services of a sworn law enforcement officer and to enforce applicable State and Federal laws, as well as applicable City Ordinances.
- 4.5.2. DCSO and MPD will report security incidents to the City-County Liaison Committee, and will advise the City-County Liaison Committee regarding deterring/preventing future security incidents

5.0 AVAILABILITY OF THE CCB

5.1. General Rule: No business, non-profit, or personal organization shall be allowed to solicit business or selling on the premises without the Committee’s written approval. The City-County Liaison Committee or its designee may permit the City-County Building to be used by any governmental body or official, or any non-profit, fraternal, religious, political, or veteran’s organization for the purpose of governmental business, public meetings for the free discussion of public questions, or for activities of a broad public purpose if such use (a) does not interfere with the primary use of the building as

determined by the Committee or its designee; (b) does not unduly burden the managing authority; (c) is not a hazard to the safety of the public or of City or County employees, or detrimental to the building, as determined by the Committee or its designee; (d) does not expose the City or County to the likelihood of expenses and/or damages which cannot be recovered.

5.2. Room Reservations: Requests for reserving rooms for non-governmental meetings shall be submitted in writing to the Dane County Clerk’s Office for action by the Committee thirty (30) days in advance of the event. Requests for reserving rooms for governmental meetings are to be submitted to the County Clerk’s Office.

5.2.1. The applicant for such use shall make written request to the City-County Liaison Committee through the County Clerk’s Office.

5.2.2. The applicant for such use shall follow the operating rules set forth below.

5.2.3. The applicant for such use shall be liable to the City and/or County for any injury done its property and for any expense arising out of such use.

5.2.4. The Committee or its designee may require the posting of a bond to recover expenses and/or damages for the use of the building.

5.2.5. No permit shall be granted for a period in excess of two (2) hours or beyond 7:30 pm, unless waived by the Committee or its designee.

5.2.6. Should the Committee deny the issuance of a permit for the use of the building, the applicant may, not more than ten (10) days from the date of the decision of the Committee, file an appeal to the Mayor and the County Executive. Such appeal must be in writing and must specify the grounds thereof and is to be filed with the Secretary of the City-County Liaison Committee. The Mayor and the County Executive shall fix a reasonable time for the hearing of the appeal and shall give public notice as well as due notice to the applicant of the time of said hearing. The action of the City-County Liaison Committee shall be deemed appropriate unless reversed or modified by a unanimous vote of the Mayor and the County Executive. This rule applies to requests for the use of the building for purposes other than meetings of the governing bodies of the City and County and their duly constituted committees, commissions and the boards.

5.3. Flag Display: The United States flag will be the topmost flag displayed. The Ho-Chunk Nation’s flag will be flown below the United States flag, with the consent of the Ho-Chunk Nation. Both flags will be flown perpetually.

The City-County Building’s flagpole is not intended to serve as a forum for free expression by the public. In addition to the United States flag and the Ho-Chunk flag, additional flags can be displayed below the Ho-Chunk flag as an expression of the City and County’s official sentiment.

The following flags have been authorized and shall be flown for one (1) day on each flag’s designated day unless the designated day falls on a weekend or holiday, in which case it will be flown on the next business day:

The Tibetan Flag, March 10th
The Transgender Pride Flag, March 31st
The Progress Flag, June 1st
The Juneteenth Flag, June 19th
The German Flag, October 1st

The Committee may approve additional flags to be displayed for certain special occasions. Requests to display any additional flag not listed in the provisions above must be made to the Committee by an elected official, and only to recognize a special achievement, anniversary, or occasion. Flags displayed for special occasions will be flown for one (1) day only. No more than three (3) flags will be displayed at the same time. The United States flag will be flown at half-mast by declaration of national mourning by the U.S. President. The Ho-Chunk flag will be flown at half-mast if the Wisconsin Governor declares that the Wisconsin State flag will be flown at half-mast on any given day.

5.4 Other Building Displays:

- 5.4.1. No placards, signs or other display devices shall be carried into the room nor affixed to or placed in any interior or exterior walls or windows.
- 5.4.2. No campaign related political activity or political news conferences are allowed inside the building proper, including hallways, entrance lobbies, etc. at any time.
- 5.4.3. Materials unrelated to political activities may be displayed in hallways, entrance lobbies and so forth, but only with permission from the Committee or, when designated by the Committee, Dane County DOA. The Committee or, when designated by the Committee, Dane County DOA may permit displays to be hung from the ceiling or on walls in common areas or on supplied tack boards or bulletin boards. Displays are limited to one (1) calendar week unless extended by the Committee. No wood or similar materials are to be used in displays due to fire restrictions.
- 5.4.4. Should the Committee deny a display request, the applicant may, not more than ten (10) days from the date of the decision of the Committee, file an appeal to the Mayor and the County Executive. Such appeal must be in writing and must specify the grounds thereof and is to be filed with the Secretary of the City-County Liaison Committee. The Mayor and the County Executive shall fix a reasonable time for the hearing of the appeal and shall give public notice as well as due notice to the applicant of the time of said hearing. The action of the City-County Liaison Committee shall be deemed appropriate unless reversed or modified by a unanimous vote of the Mayor and the County Executive.

5.5. Miscellaneous Operating Rules:

- 5.5.1. No campaign related political activity is allowed in the CCB.
- 5.5.2. No campaign related political activity or political news conferences are allowed inside the building proper, including hallways, entrance lobbies, etc. at any time.
- 5.5.3. No personal space heaters are allowed in the building.
- 5.5.4. Portable electrical generating equipment and temporary heating equipment are only allowed when used in the building if part of a City or County construction project.
- 5.5.5. No structures for living or any other purposes shall be constructed on the grounds of the City-County Building, unless part of a City or County construction project.
- 5.5.6. All requests building maintenance (painting, light bulb replacement, doors or windows that have broken) are to be directed to Dane County Facilities Management.

6.0 BEHAVIOR RULES

- 6.1.** No alcoholic beverages are allowed in the building
- 6.2.** No engaging in violent, abusive, indecent, profane, boisterous, unreasonably loud or otherwise disorderly conduct under such circumstances as the disorderly conduct causes, provokes, or tends to cause or provoke a disturbance.
- 6.3.** No person shall deposit human waste products upon nor urinate or defecate inside the CCB other than into a toilet or other device designed and intended to be used to ultimately deposit such human waste products into a septic or sanitary sewer system (see MGO 7.321 for situations outside the building).
- 6.4.** No smoking is allowed in the building. (Per ordinance MGO Sec. 23.05, smoking is allowed outside, on the public sidewalk, away from the building entrances.)
- 6.5.** No one shall enter the building with bare feet or no shirt.
- 6.6.** Loitering is prohibited. Loitering includes being inside the building or on the building grounds after hours without any apparent official City/County business.
- 6.7.** No one shall block any building entrance, interior doorway or workspace in such a manner that it impedes people from working or conducting official business in any area. Sitting on floors in corridors and stairways is prohibited.
- 6.8.** No one shall use any amplifiers or other noise-making devices which tend to disturb occupants within the building or on the grounds.
- 6.9.** No animals are allowed inside the building, except service animals or service animals in training.
- 6.10.** No skateboards, roller blades or roller skates are allowed in the building.
- 6.11.** Signs will be posted in a prominent place near all of the entrances notifying individuals entering the building as set forth in the attached.